1	UNITED STATES DISTRICT COURT FOR THE NORTHERN DISTRICT OF GEORGIA
2	ATLANTA DIVISION
3	GENOME ACTUAL COMMUNICATIONS
4	SPECTRASITE COMMUNICATIONS, INC., and NEXTEL SOUTH CORPORATION d/b/a NEXTEL .
5	COMMUNICATIONS, . Docket No. 200-CV-753
6	Plaintiffs, . Atlanta, Georgia
7	v. July 7, 2000 9:30 a.m.
8	GWINNETT COUNTY, GEORGIA, . ET. AL, .
9	Defendants.
10	
11	TRANSCRIPT OF PROCEEDINGS
12	TRANSCRIPT OF PROCEEDINGS  BEFORE THE HONORABLE THOMAS W. THRASH,  UNITED STATES DISTRICT JUDGE.
13	
14	APPEARANCES:
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25	Proceedings reported by machine shorthand, transcript produced by computer-aided transcription

## PROCEEDINGS

(Friday, July 7, 2000; Atlanta, Fulton County, Georgia, in

3 open court.)

THE COURT: This is a hearing in the case of Spectrasite Communications and others versus Gwinnett County, Georgia; case number 2:00-CV-753.

First, let me ask counsel for the parties to identify yourselves for the record and the parties you represent.

MR. WOODEN: Yes, your Honor, my name is Tracy Wooden and I'm here on behalf of the plaintiffs, Spectrasite

Communications, Incorporated, and Nextel South, Incorporated.

THE COURT: Good morning, Mr. Wooden.

MR. WOODEN: Good morning.

MR. STEPHENS: Your Honor, I'm Glenn Stephens; I'm here on behalf of Gwinnett County, Georgia; F. Wayne Hill; Tommy Hughes; Patti Muise; Judy Waters; Kevin Kenerly; and all of the members of the Gwinnett County Board of Commissioners.

THE COURT: Good morning, Mr. Stephens.

MR. STEPHENS: Good morning.

THE COURT: All right. This is a hearing on the plaintiffs' request for relief pursuant to the Telecommunications Act of 1996.

I have reviewed the plaintiffs' complaint and the attachments thereto, including the transcript of the hearing

before the Gwinnett County Board of Commissioners; I've reviewed both parties' responses to the mandatory disclosures.

Of course, I'm familiar with the discovery motion.

I've also reviewed the defendants' hearing brief and the attachments thereto and the plaintiffs' motion for partial summary judgment, so I think I'm familiar with the facts of the case.

Mr. Wooden, you have the burden of proof on your claims, so I'll hear from you first, give Mr. Stephens an opportunity to respond and then I'll give you the last word.

MR. WOODEN: Thank you, your Honor.

Again, my name is Tracy Wooden; I'm with the law firm of Wooden, Ray, Fulton & Scarborough, Attorneys, and I am here on behalf of Spectrasite Communications, Incorporated, and Nextel South, for the plaintiffs in this case.

This is a case that we have brought and are here today requesting expedited equitable relief in the form of a mandamus order from the Court requiring Gwinnett County to issue the tall structure permits that we need to proceed with constructing a cellular communications tower in Gwinnett County, Georgia. Specifically, Section 704(a)7(b)3(i) provides as follows: "Any decision of state or local government or instrumentality thereof to deny a request to place, construct or modify personal wireless service facilities shall be in writing and supported by substantial evidence contained in a

written record," end of quote.

Here, there is no evidence in a written record, much less substantial evidence, to support the denial of the allocation for the tall structure permit and, in effect, in the brief that was filed by the defendants a couple of days ago on this issue, they admit that there is no evidence in the record to support the denial of the application.

We have steadfastly maintained, the plaintiffs have, that this site meets every requirement of the applicable ordinance for Gwinnett County and we have provided proof of that. If it would be appropriate, I would lay just a little background as to how this case has developed, the zoning steps and procedures.

In December of 1999, the plaintiffs filed their application for the tall structure permit. As a part of that process, it was known then by the defendants that this land owned by a single landlord consisted of two tax parcels. Everyone knew that up-front; we provided an affidavit in the record to that effect that hasn't been challenged in any kind of testimony by the defendants. And, to my knowledge, again, there is no proof in the record otherwise.

At that time, the officials for the Gwinnett County
Office of Planning and Development instructed the plaintiffs
that a combination form needed to be filed to combine these two
tax parcels owned by the single landlord, the single owner,

property owner, into a single parcel. The office of Gwinnett County Planning and Development, the office that is vested with the oversight in the zoning and land use regulations in the county, provided to our clients the form and said that this is the form you need to take to the landowner, get it completed by the landowner, take it to the Gwinnett County Assessors of Properties Office, file it, get a stamped filed copy, bring it back to us as proof that you have done this.

Our client followed those steps and followed through and did those things as instructed by the Gwinnett County
Office of Planning and Development.

The Gwinnett County Office of Planning and
Development then, with full knowledge of the facts, provided or
prepared a written tall structure permit analysis, which is
customary for them to do as a part of these types of
applications, and sent that to the Board of Commissioners for
Gwinnett County. We, our client, was provided a copy of that
and it provides within that written analysis unequivocally that
this site meets all of the requirements of the Gwinnett County
ordinance, including the setback requirements, with no
qualifications; and the reason it did so is that the site does,
indeed, meet all of the setback requirements and all other
requirements of the ordinance.

As further proof and manifestation that the County had full knowledge of the process that was being undertaken

with this application and the combination of these two tax parcels owned by the single landowner into a single parcel, Mr. Williams, with the office of planning and development, came to the zoning hearing which took place on February 22nd of this year and he made an announcement at the beginning of that hearing as is set forth in the transcripts of those proceedings and he provided as follows, and I quote: "It's an application for a tower on a property in what is a rural residential portion of Gwinnett. It's characterized by large lots, single-family development with agricultural uses and an emerging subdivision development. The proposal is on a parcel that's been combined. The tower would meet the minimum standards of the tall structure ordinance and, therefore, the staff would recommend approval," end of quote.

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So that is proof positive that the County knew that the two tax parcels had, indeed, been combined; they, indeed, directed the process, oversaw the process and that process was completed with full knowledge of the County. It's clear from those statements, again, that this process was complied with full knowledge of the defendants.

During the hearing, the February 22nd zoning hearing, the plaintiffs' case was presented attesting that all of the requirements of the ordinance were met. There was no challenge whatsoever by anyone at the hearing that the setbacks were not complied with, because, indeed, they were.

After the hearing, at the end of the hearing, that is, the defendants voted to deny the application, without stating any reasons for that denial. Only after the denial -- pardon me, only after we filed this appeal with this court of the denial, only at that time did the defendants articulate or raise the issue that the setbacks were not complied with. And that's undisputed in the defendants' brief that was filed a couple of days ago, they indeed acknowledge that setbacks weren't the reason for denial. They give conflicting positions that, well, maybe that's because they didn't know about it and then they go on to say, well, they can't rely on what our folks tell them but they admit that for the first time was the issue of setbacks raised after the denial of the application and after this appeal was filed and we believe it's clear that this issue, the setback issue, is really an attempt to create a smoke screen to basically raise an issue that really does not exist.

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Immediately after they raised the issue of the setbacks, after this appeal was filed, we said, you know, we did everything that you told us, we have done everything that we know to do, what is it now that you are saying that was missed? We will gladly do it, you know, if there is anything that needs to be done. We have diligently searched and tried to study your position, what was it?

And their answers have ranged from, well, we are not

DONNA C. KEEBLE, Official Court Reporter

sure to it's not our position to tell you what it is. And it has evolved into a position in their brief that it's up to us to determine, we can file a new application, guess what it is that they think needs to be done and they will review the application; and the net result of that is that we would never get approval, we are being sent on a wild goose chase and we would never catch the goose, so-to-speak.

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We have, again, done everything that we know to do and have done everything that needs to be done to have combined these parcels to meet all of the setback requirements.

However, if this Court has any doubt or wants to give the defendants any chance to articulate what needs to be done, which we, again, think they have had ample time to do so and have refused to do so, we would not object to that.

If the Court chose to issue a mandamus order and chose to condition that in some manner to provide the defendants the opportunity to tell us what steps they think need to be done to combine the two parcels, we would be glad to do that as a part of the order, if the Court deemed to do that.

What the defendants are asking for, again, is that our relief be denied, that we be sent back to file a new application. There are several problems with that issue, with that approach.

I mean, first, it would defeat the purposes of the Telecom Act, which this Court has recognized, for example, in

the case of BellSouth Mobility v. Gwinnett County, you know, that further delay would only frustrate the purpose of the Telecom Act to provide expedited, equitable relief to the plaintiff.

Secondly, the defendants have basically now admitted that they really denied our application for this property, to begin with, for no reason. On one position that they are taking, they are saying, well, we didn't know about the setback issue but we denied it, anyway, so, therefore, retroactively, that should be some basis for denying relief. And they have refused to discuss any resolution that would allow us to locate this site anywhere else on this landowner's property, so, again, any delay in that regard would only frustrate the purpose of the Telecom Act and deny the plaintiffs relief in this case.

And there are several reasons why the order of mandamus is the only reasonable resolution of this case. First, the defendants admit at the bottom of page eight and the top of page nine of their brief that most courts have, including this court, determined that mandamus relief is the most appropriate remedy in these types of cases.

The defendants further, on page 6 of their brief, admit that the setback issue was not the reason for the denial; therefore, the defendants admit that there was no evidence in the record to deny this application when it came before them

but they denied it anyway, without evidence in a written record.

They go on at the beginning of page 14 of their brief to suggest that the Court should simply put us in the position of having to re-file the application. However, based upon their admission in their brief that the plaintiffs original application was denied for no reason, it's clear that any additional application would continue to be denied.

This is particularly true in light of the defendants' refusal and in light of our request, the plaintiffs' request, to allow for the location of the site somewhere else on the property as a means of resolving the issue and they have refused to talk about that.

requesting, then what would be the net effect of that, we think, is clear, that the defendants would continue to take illusory positions in future positions as to what it would take to combine these two parcels, they would never admit that the two parcels have been combined and we would never, ever get approval for this site and the defendants' past actions are proof of that.

We believe that, first, we have obtained -- and I've filed with the clerk this morning, provided courtesy copies to the Court and to Mr. Stephens, counsel for Gwinnett County, an affidavit from Mr. James Eckert (phonetic). He is a

licensed -- let me correct that: James W. Eckert, Jr., he is a licensed civil engineer with over ten years' experience. He has testified in his affidavit that he has reviewed the positions of Gwinnett County that they have filed and set forth with this court; that he can't understand what those positions are; that the parcels have been combined; that he knows of no other reason anything else should have been done or that should be done to combine the parcels and they constitute a single parcel.

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of course, the affidavit speaks for itself but I'm mentioning this for the purpose that we have put expert testimony into the record to show that this is a single parcel, it's not two parcels. We have provided that proof and the defendants have provided no proof whatsoever or any articulation of their position and it's clearly not equitable and puts the plaintiffs in an extremely unreasonable situation to never be able to get from these defendants the zoning permits or the tall structure permit to proceed with this project.

The defendants' contradictory positions, including but not limited to those in the brief that was filed a couple of days ago, further undercuts the credibility of the defendants' position.

First, defendants assert that the plaintiffs admit that the setback requirements were not met. I was astounded by

that statement in the brief that we admit, awkwardly, that we did not meet the setbacks. Everything that we put in the record, everything that we discussed with the defendants, our position has always been steadfast that our application met all of the requirements of the ordinance, including the setbacks, and we trust that the Court won't be confused or we want to make clear that that is and always has been our position. Contrary to the statements in the brief of the defendants, that statement is absolutely incorrect and we have maintained that position because the setback requirements are indeed met in this case.

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Secondly, on page 6 of the brief, of the defendants' brief, defendants suggest that they were somehow unaware of the setback issue, which clearly the record shows otherwise, including the hearing transcript.

And then they go on to acknowledge, for example, on page 15 of their brief, that Gwinnett County officials provided a specific combination form to the plaintiffs to be completed in order to combine the parcels into one parcel, so it defies logic as to why, how the defendants could not know about this on the one hand and for no reason provide a combination form to the plaintiffs in order to use to combine the parcels.

And they have not denied, the defendants haven't, that that combination form was indeed provided by Gwinnett County with directions as to how to complete and file that

form. And it's undeniable, based on transcripts of the hearing, that Gwinnett County did know about it because of the statements of Mr. Williams at the beginning of the hearing, so these points are absolutely clear.

The defendants now admit in their brief that the application was denied for no reason and with no basis in the written record to support the denial. That is a specific requirement of the language that I quoted at the beginning of my remarks with regard to the Telecommunications Act of 1996. The proof is undeniable that Gwinnett County knew that the property had been combined, had been previously treated as two parcels, two types of parcels, and that the combination form was completed to combine those parcels.

The defendants refused and have continuously refused, up to and including their brief filed a couple of days ago, to articulate why they take the position that the parcels were not combined, what should have been done to combine them or what now should be done in order to combine those parcels.

And it's also clear from the admission of the defendants that there was no reason to support the denial of the application and that to apply before this same body would result in us not obtaining -- it would result in the same result as we got the first time before these defendants.

One final, I guess, point in my initial remarks, the defendants take the position for the first time, we believe, in

their brief filed a couple of days ago that there was a latent defect in the application. Well, I only got that brief yesterday and have read it hurriedly but I did check in <u>Black's Law Dictionary</u> or, actually, had someone in my office check and read to me the provisions in <u>Black's Law Dictionary</u> as to what a latent defect is. And, in effect, it's a defect that's not only not obvious but not discoverable with reasonable diligence.

Here, there was no defect. Again, the County knew exactly what was going on, directed every procedure. And, certainly, the Gwinnett County Office of Planning and Development has elaborate plans of the properties in Gwinnett County and knew exactly the status of this property and that this combination form was being used to combine those parcels, they directed that that be done; there was no latent defect; there was no defect, period, in the application.

I appreciate the Court's patience on my initial remarks.

THE COURT: Thank you, Mr. Wooden.

All right. Mr. Stephens?

MR. STEPHENS: Thank you, your Honor.

Your Honor, again, I'm Glenn Stephens, Senior Assistant County Attorney with Gwinnett County.

I think that for a case like this, we seem to be disagreeing on facts that both sides have admitted in their

briefs.

And I think maybe a visual aid would help the Court. And I showed this to Mr. Wooden prior to the hearing and he said it was acceptable for him if I would present this to the Court. I think it will show the two tracts of land at issue in this case, a red line which would indicate the property line which Gwinnett County contends still exists. And I've put a red push pin on this certified copy of the plat of the property involved, which would be our best estimate of where the tower would be located.

We asked the plaintiffs in discovery, when this Court originally scheduled this hearing for, I think, late May and rescheduled it for this date and we sent discovery in the form of requests for admissions, requests for production of documents and interrogatories to the plaintiffs.

The plaintiffs, of course, timely responded to our request for admissions, and we have attached those to our hearing memorandum, but they did not timely respond to the requests for production of documents, nor did they timely respond to the interrogatories. In fact, they were faxed to me last night at 5:30, about six days too late, and did not include any copies of maps, which I hoped would have shown the Court exactly where the property line is indicated.

I think if I could get this, would the Court be interested in --

THE COURT: I'll be glad to look at it, if you will hand it up.

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MR. STEPHENS: Okay. Thank you, your Honor.

Let me describe briefly what you will be looking at. As I've stated before, the red push pin would indicate our best guess as to where the tower would be, based on the drawings that they have on file with Gwinnett County.

The property that is marked in blue is owned by Linda Brady; she acquired this property by deed April 29, 1987. The property that is shaded in green is also owned by Ms. Brady; she acquired this property in 1994 by a deed to herself.

We inquired in our requests for admissions to the plaintiffs that they had taken no other steps to combine those two parcels, the one shaded in blue and the one shaded in green, separated by a clearly existing property line, other than the combination form which they filed with the Gwinnett County Board of Assessors. And contrary to Mr. Wooden's position, they admitted the fact that they had taken no other steps to combine those two parcels of land and I'll get into that argument in detail in a little bit.

First of all, I wanted to respond briefly to the affidavit that was filed this morning by the plaintiffs from Mr. Eckert.

Mr. Eckert was the engineer who prepared what turns out to be not only one set of drawings but at least two sets of

drawings, which at one time or another have been submitted in this case. I think if the Court will compare the copies of the drawings that we have submitted in our discovery request to the plaintiffs, you will note a difference between the drawing that is attached to the plaintiffs' complaint and the drawing which was attached to our request for admissions, which is the actual drawing that we have on file in Gwinnett County.

And as to the affidavit specifically, I need to object. Mr. Eckert does not state in the affidavit anywhere in the document his basis, factual background or any other foundation on which to base his conclusions that the two parcels do not exist and that he cannot understand the positions of Gwinnett County. He is not an attorney, and I understand that the Court will look at that for what it's worth but I just wanted to note on the record our objection to the contents of the affidavit from Mr. Eckert.

THE COURT: Well, Mr. Stephens, I'll disregard any legal conclusions in Mr. Eckert's affidavit.

MR. STEPHENS: Okay.

THE COURT: Otherwise, I think it is admissible, but I'll disregard the legal conclusions.

MR. STEPHENS: Okay. Okay. Thank you, your Honor.

I think Mr. Wooden adequately went over the facts and if your Honor has reviewed all of the matters, as you've indicated, prior to the beginning of this hearing, then I think

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you're quite aware of the facts and I won't belabor that point anymore.

this case boils down to a case where a plaintiff comes to federal court under the Telecommunications Act, files a complaint. In that complaint, they allege we complied with each and every requirement of the Gwinnett County Code of Ordinance. They do that for one reason and one reason only and that is to obtain from this court a writ of mandamus, which would direct the Gwinnett County Board of Commissioners or an employee of Gwinnett County to immediately issue a tall structure permit to the plaintiffs. And as adequately briefed in our submission to the Court, a writ of mandamus is only available when they have met all of the requirements contained in the Code of Ordinance of Gwinnett County.

When we were sued with this case, I received a copy of it and immediately began to investigate the allegations made in the complaint. Lo and behold, it turns out that they rely solely upon a combination form, which is filed with the board of tax assessors to combine those two parcels of land, which I have shown you on the plat. That's what this case is about, whether or not they meet a setback requirement from a property line that we contend exists today.

It's clear that Ms. Brady owns two parcels of land today, the one shaded in blue and the one shaded in green; she

is free today to convey either one.

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In fact, she has a security deed outstanding on the property shaded in blue; she could file for a rezoning application on either of those separate tracts of land.

If you went to the record room, as I did, in Gwinnett County -- and I attached certified copies of the deeds to our requests for admissions to the plaintiff -- you would find those deeds and those deeds alone. You would not find a combination form.

And as I pointed out to the Court in our hearing memorandum, the law in Georgia is clear that when you have parcels combined to do anything that would affect the title to the property, those documents need to be filed in the clerk's office of the superior court. So we contend that there certainly was a latent defect in the application that was presented to the Gwinnett County Board of Commissioners.

THE COURT: Well, let me ask you something, Mr. Stephens.

MR. STEPHENS: Yes, sir?

THE COURT: Now, the purpose of the setback requirement is that you don't put one of these towers too close to another property owner's property line; isn't that correct?

MR. STEPHENS: You know, without the benefit of being present in Gwinnett County when they adopted this ordinance, I think that would be one reasonable reason for a setback line.

THE COURT: Well, tell me what reasonable governmental or nongovernmental purpose would be required of having a setback requirement for your own property.

MR. STEPHENS: Well, the plaintiffs made that argument and I understood that would probably be a question from this Court.

The purpose of a setback line and, in fact, all setback requirements, whether they are a tall structure or not, are to provide protection to adjoining property owners.

Ms. Brady may not always own this property, your Honor, she could sell it today. And that was a point that we raised in our brief, that if she--

THE COURT: Well, that could be true of any property.

MR. STEPHENS: Absolutely.

THE COURT: Anyone could sell any part of their property, that doesn't mean that you draw artificial lines on people's property and say, well, you can't put a cell phone tower close to some artificial line that might conceivably at some time in the future represent a dividing line on the property.

MR. STEPHENS: Well, we, of course, disagree that line would be considered artificial. We think it clearly shows up on a plat to which she took title to the property, so the property line is, in fact, there.

THE COURT: Well, let's go back to my earlier

question, though.

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2 MR. STEPHENS: Okay.

THE COURT: What conceivable purpose would be served by requiring this cell phone tower to have a setback requirement to a line separating two parcels of property owned by the same person?

MR. STEPHENS: Well, I tried to articulate that and I probably didn't do a good enough job, your Honor. I think the purpose of all of our setback requirements in all of our ordinances in Gwinnett County are to ensure adequate separation, whether it's a building, a structure, a tower, anything from a property line that we have deemed needs to be separated from a property line, and is to protect, in this instance, whether or not Ms. Brady still owns the property, a subsequent purchaser from coming in and saying to Gwinnett County, "How did this tower get so close to my property line?"

THE COURT: All right. So you're saying that if Ms. Brady had gone to a lawyer's office and had a quitclaim deed drawn up which described the two parcels of property in metes and bounds and quitclaimed that piece of property to herself before the zoning hearing, that that would have eliminated the problem?

MR. STEPHENS: Your Honor, if it removed the property line, it would have eliminated the problem, yes, sir.

And I've explained that to plaintiffs' counsel, in

spite of his --

THE COURT: What purpose would be served by making a property owner do that?

MR. STEPHENS: To comply with the terms of the ordinance, your Honor, for the very reason that I just indicated; she may sell the tract of land, we may have a subsequent purchaser who will never see the combination form when their lawyer goes to search the title.

THE COURT: Well, I mean, she could do what I just said; she goes to the lawyer, gets the new deed drawn up and she could still sell the property.

MR. STEPHENS: She sure could but there would not be a setback problem with the tower that a subsequent purchaser could argue against Gwinnett County.

THE COURT: I don't follow you there, Mr. Stephens, because once she does what I indicated, then they are going to build the tower there and anybody that buys the property after that is going to buy it subject to a tower being there.

MR. STEPHENS: No, I think I misunderstood what the Court was saying. I apologize, I was arguing as if the line still existed.

You're right, if the line was gone, no subsequent purchaser could come -- you know, if she did exactly what you said, and that is quitclaim that tract to herself to remove the property line, no, I would not argue that a subsequent

purchaser could come for any reason to Gwinnett County and complain about the presence of the tower, they would have bought subject to something they saw at the record room, something clearly in the chain of title and, obviously, with the tower on it.

THE COURT: Well, I mean, if Gwinnett County had issued the permit, then the tower would be on the property and a subsequent purchaser would be in exactly the same position, they are going to see that they are buying a piece of property either with a tower on it or adjacent to their property, aren't they?

MR. STEPHENS: Well, your Honor, I think that goes probably to some of the cases that we cited in our hearing memorandum about what exactly would the plaintiff obtain if they put a tower and constructed a tower in violation of the ordinances of Gwinnett County, would they have a lawful right as against a purchaser of the adjacent property who challenged Gwinnett County's issuance of a permit in error.

And I think Corey Outdoor Advertising versus The City of Atlanta case is applicable and analogous here, because a building permit was issued in error by the City of Atlanta to Corey Outdoor Advertising to put a billboard which turned out to be located too close to a historic district and not only did the supreme court say you don't have vested rights because the building permit was invalid but Corey was required to take down

the billboard.

THE COURT: Well, but there is no issue in this case about the tower complying with the setback requirement with respect to the property owner on the north side of this property, is there?

MR. STEPHENS: I would have to look at a plat. (Pause in the proceedings.)

MR. STEPHENS: Only to one side of the property, your Honor.

THE COURT: Well, the property line that's indicated by the blue lines, there is no question?

MR. STEPHENS: No, sir. They appear from their plans, even though we haven't gotten all of the plans we asked for in discovery, that the only setback problem is from the line that I outlined in red, which is the line that separates the two parcels owned by Ms. Brady.

THE COURT: And Ms. Brady wanted to build the tower on her property, so she is not going to object, and the person that owns the property on the other side of the blue line has no standing to object because the setback requirement is met, correct?

- MR.-STEPHENS: Correct.- And I think that's indicated in the record.

THE COURT: All right, Mr. Stephens.

MR. STEPHENS: Okay. Your Honor, obviously, there

are some practical concerns that you're having with the fact that same owner owns both parcels and we think, you know, those are reasonable concerns to have but I think that the overall policy considerations which Gwinnett County has chosen to apply to all setbacks, whether they are zoning setbacks, whether they are tower setbacks, whether they are in the tower ordinance or zoning ordinance, apply in this case and must be applied uniformly, lest we have properties that end up with nonconforming uses. And that's our argument with regard to the fact that although this property may be in the same ownership, it doesn't always have to be that case and these are not the only types of hidden defects which could show up, and so for this Court to order Gwinnett County to issue a tall structure permit for a site that clearly violates a setback requirement, we think would be improper and not appropriate considering the law for mandamus in this case. THE COURT: Well, excuse me again for continuing to interrupt you, Mr. Stephens --That's okay. MR. STEPHENS: THE COURT: -- but your planning -- I've forgotten his formal title but Mr. Williams --

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MR. STEPHENS: He is the director of the planning and development department.

THE COURT: The planning and development director, he obviously didn't consider it to be in violation of the setback

requirement because he said that the proposal is on a parcel that's been combined, the tower would meet the minimum standards of the tall structure ordinance and, therefore, the staff would recommend approval.

MR. STEPHENS: Your Honor, Mr. Williams attends all public hearings held by the Gwinnett County Board of Commissioners concerning zonings and tall structure permits in the evenings, he reads all of the recommendations written by staff members beneath him; he verified our answer to plaintiffs' complaint, obviously disagreeing with the fact that they met all of the requirements under oath.

In our response, which is obviously not yet due, to plaintiffs' motion for a partial summary judgment as to this matter, we would anticipate that Mr. Williams would state in an affidavit that the site clearly does not meet the setback requirements in spite of his representations, which were based primarily on a review of their plans, their plans show no property line. And that's our argument, that once it got past the initial individual who reviewed the plans, who --

THE COURT: Well, but he knew it was a combined parcel.

MR. STEPHENS: It is written in the recommendation that he read; yes, sir, your Honor, he read that it was a combined parcel.

THE COURT: All right.

MR. STEPHENS: He assumed, obviously, by verifying 1 our complaint that they had combined the parcels by deed, that 2 there no longer was a property line present and that was what 3 was before our board of commissioners and that's why we called 4 5 it a latent defect. None of the documents submitted by the plaintiffs show this line, so except for the initial --6 So if Ms. Brady goes out this afternoon THE COURT: 7 and files a quitclaim deed, quitclaiming all of this property 8 to herself, is Gwinnett County going to withdraw its opposition 9 to the cell tower permit? 10 MR. STEPHENS: Your Honor, we think they need to file 11 a new application for a tall structure permit. And this is 12 something that they have had the ability to do since our answer 13 14 was filed, I have made this position completely known in our 15 answer --Why? Why do they need to do that? THE COURT: 16 MR. STEPHENS: -- in our mandatory disclosures. 17 Why do they need to do that? 18 THE COURT: Why do they need to do that? 19 MR. STEPHENS: 20 THE COURT: Yes, sir. To meet the requirements of our MR. STEPHENS: 21 ordinance, we need to have another public hearing regarding the 22 proposed location of the tall structure. 23 What purpose would that serve? 24 THE COURT: To, once again, follow the ordinances 25 MR. STEPHENS:

of Gwinnett County and to allow the public to comment on the proposed site.

THE COURT: Go ahead, Mr. Stephens.

MR. STEPHENS: And I think he is trying to indicate to the Court that it would be futile and that Gwinnett County would give yet another reason to deny this tower but their own application reveals that in Gwinnett County alone, Nextel has 47 tower sites. And in my tenure at Gwinnett County and in reviewing our records prior to that, we have only had three lawsuits by tower providers, one by BellSouth, which is reported; one by PowerTel two years ago, which was not reported; and this case.

Gwinnett County is not willy-nilly going around with no reason denying permits and I think the record of the lack of lawsuits against Gwinnett County and the sheer number of sites that Nextel has within Gwinnett County would indicate that fact.

So we would take their application, process it in compliance with our ordinance and our Board would have occasion to vote on it after a public hearing.

Your Honor, I just want to briefly address -- I think I've touched on the issues of mandamus. You know, they have requested mandamus relief and we think the law in Georgia is clear, the federal courts have chosen to apply the state law requirements for the issuance of mandamus in the cases in which

local governments in this district have lost tower cases, including Gwinnett County.

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And in the BellSouth versus Gwinnett County case, the plaintiff had met at the time of their application, not at the time of the hearing in front of a federal judge but at the time of their application, all of the requirements of the County's ordinance. And we contend, as evidenced by the drawing in front of the Court, that the plaintiffs still have not complied even before the Court today with the setback requirements and we believe under the cases cited in our hearing memorandum that mandamus would not be appropriate.

A second point that we filed and argued in our hearing memorandum was simply the fact that they make much of the fact that they relied on an employee of Gwinnett County's advice on how to combine these parcels. That may or may not be wise. Clearly, here it was not wise. Obviously, Nextel, Spectrasite, who's the largest tower owner in this country, have legal counsel. We believe that the provision of our ordinance that says that a tower shall be set back one-third of its height from property lines on the latter parcel on which it's located is very clear language.

we—think if they were concerned about meeting the—setback, which they obviously were, they should have consulted their lawyer, they should not consult a low-level employee in the Gwinnett County Department of Planning and Development and

rely on that person's advice on how to do it, because in this case, all they filed was a combination form with the board of tax assessors which simply outlines for tax purposes two parcels so that Ms. Brady would get but one tax bill. It does nothing to change the property lines, it does nothing to change the evidence of title in the record room.

And we think that we have cited cases as well as the Georgia code, which is directly on point, that when you do something like this, when you rely on an opinion of a public officer, an employee of Gwinnett County in this case, that this is what you need to do to solve this problem or this is what you need to do to solve that problem and you don't check with your own counsel, that you're doing that to your own detriment.

The employee that they dealt with was not an attorney, was not an attorney for Spectrasite or Nextel; they are an employee charged with processing the applications for tall structure permits and special use permits in Gwinnett County and we contend that their reliance on that employee's representation that the combination form was all that they needed to do is misplaced.

And we also contend that their removal after filing that combination form of the property line from their drawings made it impossible for anyone above that employee, including the ultimate reviewers of this application, which were the Gwinnett County Board of Commissioners, to discern the defect

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in this application, which was a violation of a setback. In spite of their concern or discussions about the fact that these properties are owned by the same person, if this application would have gone before the Board, the Board would have denied it as violative of the setback.

THE COURT: Can you give me a single example, other than this case, of an instance where the Gwinnett County Board of Commissioners interpreted the setback requirement as applying to a property line dividing parcels of property owned by the same property owner?

MR. STEPHENS: Your Honor, I don't have a specific instance at the top of my head today. We could review our records, I'm sure they have dealt with many cases such as that in the zoning of properties as well as in probably special use permits and maybe tall structure use permits. We would have to check.

But, obviously, the plaintiffs were concerned to remove the setback problem. If it didn't matter that she owned both parcels of land, why would they file the combination form so clearly we are following?

I think in trying to answer your question, clearly even at the lower level, the employee recognized the need, even though the parcels were owned by Ms. Brady, to remove the impediment which was a violation of the setback. So I think that's clearly showing that Gwinnett County applies that rule

whether or not the properties are owned by the same person or by two different people, so I hope that answers the Court's question.

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Now, we could look, your Honor, but I hope and I think we are required by our ordinances to apply the setback to a property line no matter who owns it. The ordinance, that we have certified a copy of with this court, doesn't make an exception for properties which are owned by the same property owner. And I think I've articulated the reason that I think that that requirement is there, I cannot get into the minds of the board of commissioners.

And finally, your Honor, I guess as to the request for some type of conditional mandamus, we think mandamus is basically an all or nothing proposition. You come to court seeking a writ of mandamus, whether it's in the state courts or the federal courts, and you are saying, as a matter of law, that you're entitled to the issuance of a permit, that the law not only authorizes the issuance of the permit but it requires the issuance of a permit. And we think that the plaintiffs cannot state and cannot prove this morning before this Court that there is no property line dividing those two parcels. As such, we believe that it is completely appropriate for this Court to deny them mandamus relief which would directly cause Gwinnett County to issue a tall structure permit and certainly not to condition mandamus relief upon their compliance with any

directions Gwinnett County may give them with regard on how to better site their tower on Ms. Brady's property.

We think that's a concern for the plaintiffs to address and we think -- and I've stated this earlier in my argument and I stated it to counsel for the plaintiff on several occasions -- that they are free at any time to file the application. If they would have filed it in April, it may be heard in the July meetings, and if what they are saying is correct and it removes the red line, which is the setback requirement, and we denied it, I assume we would be back in front of this Court again with absolutely no reason to support an argument that Gwinnett County denied a site for a telecommunications facility under the Telecommunications Act of 1996.

But that's not the case today and I think the
Telecommunications Act, your Honor, directs that this Court
review the record of the February decision by the board of
commissioners and we respectfully submit for Gwinnett County
that our board of commissioners reviewed an application that
did not show a defect which existed; that it's our duty as the
attorneys for Gwinnett County, as well as Gwinnett County's
duty, to see that their ordinances—are complied—with.

When the defect was discovered, it was brought to the plaintiffs' attention and it has been brought to this Court's attention and we think that's a fatal flaw to their application

as it currently exists and requires this Court to deny their writ of mandamus.

And as the last point, before I forget it, unless directed otherwise by the Court today, we will file a response to the plaintiffs' motion for partial summary judgment.

Our hearing memorandum, although I hope was thorough and that our arguments were presented adequately, we would like a chance, if the Court would allow us, to have the affidavits of Mr. Williams as well as any other person, and probably a title lawyer, attached to our response to the partial motion for summary judgment.

THE COURT: Thank you, Mr. Stephens.

MR. STEPHENS: Thank you, your Honor.

THE COURT: Please excuse my interruptions.

MR. STEPHENS: That's okay. I actually enjoyed the dialogue.

THE COURT: Okay. Anything further, Mr. Wooden?
MR. WOODEN: Very briefly, your Honor.

Mr. Stephens mentions his citation to some Georgia state law guidance on mandamus in the State of Georgia. I've read that, I don't see any limitations in that. However, he provided nothing that would in any way discount the clear ability of federal courts under the Telecommunications Act to craft an equitable result in cases. There is nothing to prevent that, this Court has recognized that principle.

For example, in the case of BellSouth Mobility v.

Gwinnett County and clearly the denial of an order of mandamus in this case as set forth in the BellSouth Mobility v. Gwinnett County case frustrate the purposes of the Telecommunications Act to provide to plaintiffs in similar situations expedited equitable relief.

Mr. Stephens indicated he made a statement that we could have up to this point in time filed a quitclaim deed related to these properties from the landowner to the landowner. He went as far as to say that he had told me, as I understood him to say just now, that he had told me to do that. That's not correct. It's clear that that's not correct from the pleadings and the briefs filed. Not only did I indicate to him through discussions, I indicated by phone that I saw this as a smoke screen. If it's not, I said you will tell me what needs to be done to satisfy whatever concerns you have, we will do it, we will get it out of the way, we will resolve this. There was absolute refusal.

Up to the time of the brief day before yesterday, I had assumed that at least in the brief, right before the hearing, they would hold that card back and say that here is what they-need to do. But in that very brief———and I can provide a page citation from my notes —— they say that it's up to the plaintiff to determine that, let them determine what they need to do. Re-file another application again, the net

result of that would be lost time, it would result in the frustration and the denial of the purposes of the Telecommunications Act of 1996.

Thank you very much, your Honor.

THE COURT: Thank you, Mr. Wooden.

Well, I'm going to follow the same approach that I did in this case as I did in the Nextel versus City of Roswell case. There are dozens and dozens of cases, reported cases dealing with Section 704 of the Telecommunications Act, and I don't think any important public policy or any jurisprudential consideration requires a written order in this case by me.

The facts basically are undisputed, both parties have extensively briefed the legal issues and I think that the purpose underlying the act would be served by me deciding the case today and articulating as best I can my reasons for deciding the Telecommunications Act claim on the record and then simply entering a written order, a brief written order consistent with that.

So let's take a 15-minute recess, I'll collect my thoughts and then let you know what my decision is after the recess.

Court is in recess for 15 minutes.

(A recess was had.)

(Following proceedings continued in open court.)

THE COURT: Thank you, be seated.

All right. I'm going to grant the relief requested by the plaintiffs under their Telecommunications Act claim and the following constitute my findings of fact and conclusions of law on that claim. And for the reasons stated previously, I think it would be consistent with the Act's mandate that these claims be heard on an expedited basis for me to simply issue this ruling orally rather than delay the matter, delay the matter further by taking the time that would be required to issue a written order.

It's my judgment that the following facts are undisputed: First, that Spectrasite, the plaintiff, is a firm in the business of developing wireless telecommunications sites for firms licensed by the FCC to provide wireless telecommunications services to the public. Spectrasite has contracted with Nextel to construct facilities to be owned by Spectrasite upon which Nextel is to lease space for installing antennas and other equipment to be used in providing wireless telecommunications services to the public.

Three, pursuant to its license with the Federal Communications Commission, Nextel is authorized to operate a wireless telecommunications system within its designated frequency spectrum in the area of metropolitan Atlanta.

Four, Nextel currently operates wireless telecommunications facilities within boundaries established by the FCC rules and regulations. In doing so, it complies with

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all tower marking and lighting requirements established by the Federal Aviation Commission and utilizes only equipment that has been approved by the FCC and the FAA.

Five, on December 17, 1999, the plaintiffs filed an application for a special use permit to construct a wireless telecommunications tower on a proposed site in Gwinnett County, Georgia. A copy of the application is attached as Exhibit A to plaintiffs' complaint.

Six, the application was reviewed by the Gwinnett County Planning and Development Department; the planning and development department determined that the application met all of the requirements of the Gwinnett County zoning ordinance and recommended approval of the application.

Seven, on February the 22nd, 2000, the plaintiffs appeared before the Gwinnett County Board of Commissioners. A copy of the transcript of the hearing before the board of commissioners is attached as Exhibit C to the plaintiffs' complaint. At the end of the hearing, the board of commissioners rejected the plaintiffs' application for the special use permit. The board of commissioners provided no reason for the rejection.

Nine, the proposed site consisted of two parcels of land owned by one individual, that is, Ms. Linda Brady. On January 7, 2000, at the direction of the Gwinnett County Planning and Development Department, a combination form was

filed in order to combine the two parcels into one parcel.

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Prior to consideration of the plaintiffs' application, Mr. Williams, Director of the Gwinnett County Planning and Development Department, made the following statement at the February 22nd, 2000, hearing: Quote, "It's an application for a tower on a property in what is a rural residential portion of Gwinnett. It's characterized by large lots, single-family development with agricultural uses and emerging subdivision development. The proposal is on a parcel that's been combined. The tower would meet the minimum standards of the tall structure ordinance and, therefore, the staff would recommend approval," close quotes.

Ten, the Gwinnett County Planning and Development
Department prepared a document entitled "Gwinnett County
Planning and Development Department Tall Structure Permit
Analysis" in which it analyzed the plaintiffs' proposed tower
erection or construction and concluded that the plaintiffs had
met the setback requirements of the Gwinnett County Tall
Structure Ordinance.

The report specifically stated, quote, "The proposed tower location meets the minimum residential property setback requirements of the telecommunications tower and antenna ordinance of one-third the tower height from all external property lines. At its nearest point, the tower would be located approximately 86 feet from the subject tract's northern

property line."

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I adopt as my conclusions of law the law as stated by Judge Tidwell of this court in the case of BellSouth Mobility, Inc., versus Gwinnett County, Georgia, 944 Fed.Supp 923, a 1996 case.

With those undisputed facts and the law as stated by Judge Tidwell in the BellSouth Mobility versus Gwinnett County case, I'm going to grant the plaintiffs' request for relief for two reasons: Number one, the denial of the permit was not based upon a written record as required by 47 U.S.C., Sections 332(c)7(b)(2) and (3).

Second, in my judgment, based on the undisputed facts of the case, the decision to deny the permit for construction of the tower was not supported by substantial evidence as required by the same code section. As Judge Tidwell said in the BellSouth Mobility versus Gwinnett County case, "Substantial evidence means more than a scintilla, it means such relevant evidence as a reasonable mind might accept as adequate to support a conclusion."

Although the Court is not free to substitute its judgment for that of the board of commissioners', it must overturn the Board's decision under the substantial evidence test if it cannot consciously find that the evidence supporting the decision is substantial when viewed in the light of the record in its entirety furnished, including the body of

evidence opposed to the Board's view.

In this case, there was no evidence presented to the board of commissioners that construction of the tower as requested would result in any significant reduction of neighboring property values; there was no evidence presented to the Board that the construction and operation of the tower would present any health or safety concerns; there was no evidence presented to the Board that the tower would result in any unusual or exceptional adverse esthetic effects.

Basically, as I read and review the transcript of the hearing, the only reasons given for objection to the towers was that the neighbors wanted it somewhere else, and although that may be an understandable feeling, the fact of the matter is that in this day and time, the public demands cellular telephone services and if that service is to be provided, cell towers are going to have to be located in residential communities in cases such as this and it's my judgment that the opposition to the tower was simply the source of generalized concerns that do not constitute substantial evidence as that term is defined in the BellSouth Mobility versus Gwinnett County case and, therefore, the rejection of the permit was not supported by substantial evidence.

Furthermore, it's my judgment that the requested order to require Gwinnett County to issue the permit should be issued whether that is described as an order of mandamus or

simply an order granting equitable relief.

It's my judgment that the plaintiffs did comply with the Gwinnett County Telecommunications Tower and Antenna Ordinance in all respects, including the setback requirements.

The report of the Gwinnett County Planning and
Development Department indicates that those setback
requirements are to be applied to, quote, "all external
property lines," close quotes. In this case, the property line
dividing Ms. Brady's two parcels would not constitute an
external property line. If the ordinance was interpreted to
apply the setback to internal property lines, in my judgment,
it would be unreasonable and would not constitute substantial
evidence to support a denial of a permit.

Finally, in my judgment, for the same reasons stated by Judge Tidwell in BellSouth Mobility versus Gwinnett County, no purpose would be served by remanding this matter to the Gwinnett County Commission. To quote Judge Tidwell, quote, "In the Court's view, simply remanding the matter to the board of commissioners for their determination would frustrate the Telecommunication Act's intent to provide aggrieved parties full relief on an expedited basis," close quote.

I think the same thing is true here: In this case, the board of commissioners did not grant the permit and then find, in Mr. Stephens' words, some latent defect in the application and then revoke the permit; they denied the permit

based on the opposition of some members of the neighborhood without even being aware that there was any sort of latent defect in the application. There is simply no reason for me to believe they would do anything different if the alleged latent defect was corrected and, therefore, remanding the matter to the commission would simply cause additional delay in this permit being issued, as I believe it's required to be issued by the Telecommunications Act.

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So for those reasons, I'm granting the relief requested by the plaintiffs under their Telecommunications Act claim and I order the defendants to issue to the plaintiffs a tall structure permit as recommended in the Gwinnett County Planning and Development Department Tall Structure Permit Analysis, case number TSP-1999-00036, with the conditions recommended by the planning and development department tall structure permit analysis and no others and that the defendants further take all steps necessary to otherwise permit the plaintiffs to proceed with the construction of the proposed tower consistent with the planning and development department recommendation.

Mr. Wooden, if you will, prepare a written order simply stating the relief requested. It's not necessary to go into all of the reasons why I'm doing it; you can simply state "For the reasons stated on the record at this hearing that the following relief is granted" and state what the defendants are

ordered to do and let Mr. Stephens review the proposed order, be sure it's consistent with what I've said here in court and submit it to me and then I will be glad to sign it.

MR. WOODEN: Would his Honor desire that I put a time

MR. WOODEN: Would his Honor desire that I put a time limit on the issuance of the permits on the date of the order or use the words -- what would be the Court's desire in that regard?

THE COURT: I'll be glad to hear from counsel on that. If you request such a limit, I'll consider it, after hearing from Mr. Stephens.

Do you want a time limit?

MR. WOODEN: I would go ahead, I guess, and propose -- would five days be a reasonable time period?

MR. STEPHENS: Your Honor, I think we would like to have ten days so that we might have a chance to meet with our board of commissioners on the ruling by this Court.

THE COURT: Ten days will be fine.

Ten days from the date of the docketing of the written order?

MR. STEPHENS: Right.

MR. WOODEN: Thank you, your Honor.

THE COURT: All right. Anything further, Counsel?

MR. WOODEN: No, your Honor.

MR. STEPHENS: No, your Honor.

THE COURT: All right. Thank you very much, Counsel,

enjoyed your presentations and appreciate having had you in my 1 court this morning. 2 Let me ask a question before you all leave, if you 3 don't mind. Let's go back on the record. 4 Mr. Wooden, in light of my ruling on the 5 Telecommunications Act claim, what are your intentions as far 6 as your other claims are concerned? 7 MR. WOODEN: Probably, I would prefer to update the 8 Court on that perhaps next week, after speaking with my client 9 regarding those issues. 10 THE COURT: All right. Well, how about giving me a 11 status report next week on whether you intend to pursue the 12 other claims? 13 MR. WOODEN: Be glad to, your Honor. 14 THE COURT: All right. Thank you very much. 15 16 (Proceedings concluded.) \* \* \* \* \* \* 17 CERTIFICATE 18 I, DONNA C. KEEBLE, Official Court Reporter, certify 19 that the foregoing pages are a correct transcript from the 20 record of proceedings in the above-entitled matter. 21 22 23 Donna C. Keeble 24 25